

#### Annual Electronic Control Weapons Use Brief

# **Electronic Control Weapons in Massachusetts:** 2014

Daniel Bennett, Secretary Executive Office of Public Safety and Security

Authored by:

Timothy C. Edson, Ph.D., Research Analyst

Heather C. West, Ph.D., Senior Research Analyst

Massachusetts Executive Office of Public Safety and Security Office of Grants and Research Research and Policy Analysis Division

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Authors:

Timothy C. Edson, Ph.D., Research Analyst Heather C. West, Ph.D., Senior Research Analyst

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If you have any questions regarding this brief, please contact:

Lisa Sampson, Director
Research and Policy Analysis Division
Executive Office of Public Safety and Security
Office of Grants and Research
Ten Park Plaza, Suite 3720
Boston, MA 02116
Lisa.Sampson@state.ma.us

#### INTRODUCTION

Massachusetts General Law chapter 140, section 131J permits the use of Electronic Control Weapons (ECW) by law enforcement personnel in the course of their official duties, provided that they have completed a training course approved by the Secretary of Public Safety and Security. Moreover, the statute requires that ECW devices contain a mechanism in order to track the number of times each weapon is deployed. In October 2004, in response to Chapter 170 of the Acts of 2004, the Executive Office of Public Safety and Security (EOPSS) promulgated 501 CMR 8.00 et seq., regulations governing the sale of electronic control weapons in the Commonwealth and the training of law enforcement personnel on the appropriate use of such weapons. In September 2005, the Secretary of Public Safety and Security began authorizing ECW training programs in order to facilitate the purchase and use of ECWs by law enforcement agencies in the Commonwealth.

The law further states that the Secretary of Public Safety and Security shall develop a uniform protocol directing state and municipal police officers to collect data pursuant to this act. Such data shall include the number of times the device or weapon has been fired and the identifying characteristics, such as race and sex, of the individuals who have been fired upon. This brief provides information pursuant to this legislative requirement.

#### **METHODOLOGY**

Law enforcement agencies may request approval from the Secretary of Public Safety and Security for their proposed ECW training programs on a rolling basis over the course of a calendar year. Once approved, the law enforcement agency is required to report on its ECW usage, regardless of whether equipment and training has been procured.

During 2014, agencies with approved training programs were required to complete and submit quarterly ECW reports detailing the usage of ECWs each quarter (Appendix A). Questions included on the 2014 quarterly reporting form consisted of: (1) the number of both sworn and ECW trained officers serving the agency, as well as the number of ECWs owned by the agency; (2) a list of ECW involved incidents (e.g., warnings, deployments, submissions, etc.); and (3) demographic information for the subject. This brief examines the data reported by the law enforcement agencies with approved ECW training programs from January 1, 2014 through December 31, 2014.

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<sup>&</sup>lt;sup>1</sup> As amended by St. 2004, c. 170, § 1.

#### **AGENCY LEVEL INFORMATION**

As of December 31, 2014, a total of 195 law enforcement agencies had ECW training programs that were approved by the Secretary of Public Safety and Security (190 municipal police departments and 5 non-municipal agencies) (Appendix B).<sup>2</sup> It was reported that 9,318 sworn officers served these departments, of which 5,363 (57.6%) were trained in ECW usage (Table 1).<sup>3</sup>

Table	1 Ni	ımbar	of	Sworn	Officers	Trained	Officare	and	ECW <sub>6</sub>	Yearend 2012-201	1
i i abie	T. NU	ımber	OI	Sworn	officers.	irained	Officers.	. and	ECVVS.	rearend 2012-201	4

		Number			Annual perc	Percent	
Officer/Device		2012	2013	2014	2012-2013	2013-2014	change, 2012-2014
Sworn Officers		7564	8648	9318	14.3 %	7.7 %	23.2 %
1	Municipal	5485	6407	7039	16.8	9.9	28.3
1	Non-municipal	2079	2241	2279	7.8	1.7	9.6
ECW Trained Officers		4013	4620	5363	15.1 %	16.1 %	33.6 %
ı	Municipal	3902	4506	5241	15.5	16.3	34.3
ı	Non-municipal	111	114	122	2.7	7.0	9.9
ECW Devices		2193	2586	3358	17.9 %	29.9 %	53.1 %
1	Municipal	2169	2548	3319	17.5	30.3	53.0
	Non-municipal	24	38	39	58.3	2.6	62.5

#### **INCIDENTS AND CONTACTS**

An ECW *incident* is defined as an event in which an officer (or a group of officers) issued a warning and/or deployed an ECW towards a single subject. An ECW *contact* is defined as an individual officer's deployment, warning, or display of an ECW towards a single subject. Multiple contacts can occur within an incident. For example, if two officers each deploy their individual ECWs at a single subject, this would be considered two contacts and one incident.

From January 1, 2014, through December 31, 2014, municipal departments with approved training programs reported 978 ECW incidents which resulted

Table 2. ECW Contacts by Sex and Race, Yearend 2014

Characteristic		Number	Percent
	Total	1037	100.0 %
Sex		1037	100.0 %
	Male	918	88.5
	Female	117	11.3
	Unknow n	2	0.2
Race		1037	100.0 %
	White	718	69.2
	Black	174	16.8
	Hispanic	123	11.9
	Other <sup>a</sup>	17	1.6
	Unknow n	5	0.5

<sup>a</sup>The race/ethnic categories of Asian, Middle Eastern, and Native American comprise *other*.

in 1,035 contacts. Non-municipal law enforcement agencies reported 2 ECW incidents which resulted in 2 contacts during 2014 (Appendix B). Combined, this was a 3.3% increase from the

<sup>&</sup>lt;sup>2</sup> Non-municipal departments include the Massachusetts State Police, regional law enforcement councils (LECs), and college/university police departments.

<sup>&</sup>lt;sup>3</sup> Officers who serve on both municipal departments and regional law enforcement councils that are ECW approved could potentially have been double-counted in the aggregate totals.

total number of incidents reported by municipal departments in 2013 (949) and a 3.7% increase from the total number of contacts reported by municipal departments in 2013 (1,000).<sup>4</sup>

Of the 1,037 ECW contacts made during 2014, the majority of subjects were male (88.5%), a little over two-thirds were white (69.2%), followed by black (16.8%), Hispanic (11.9%), and other (1.6%) (Table 2).<sup>5</sup>

#### **WARNINGS**

Of the 1,037 ECW contacts made during 2014, warnings were issued in 870 instances (83.9% of the time) (Table 3). Males were 1.2% more likely to receive a warning than females (84.1% and 82.9%, respectively). Amongst the four racial categories, white subjects were the most likely of any race to receive a warning (86.9% of the time). Black subjects (77.6%) were slightly more likely to receive a warning than Hispanics (77.2%) and subjects reporting race as other (76.5%).

		Warn	ings	Cont	acts	Percent of contacts receiving
Characteristic		Number	Percent	Number	Percent	warning
Total		870	100.0 %	1037	100.0 %	83.9 %
Sex		870	100.0 %	1037	100.0 %	83.9 %
	Male	772	88.7	918	88.5	84.1
	Female	97	11.1	117	11.3	82.9
	Unknow n	1	0.1	2	0.2	50.0
Race		870	100.0 %	1037	100.0 %	83.9 %
	White	624	71.7	718	69.2	86.9
	Black	135	15.5	174	16.8	77.6
	Hispanic	95	10.9	123	11.9	77.2
	Other <sup>a</sup>	13	1.5	17	1.6	76.5
	Unknow n	3	0.3	5	0.5	60.0

<sup>&</sup>lt;sup>a</sup>The race/ethnic categories of Asian, Middle Eastern, and Native American comprise other.

<sup>&</sup>lt;sup>4</sup> Approved non-municipal agencies reported no ECW incidents or contacts during 2013.

<sup>&</sup>lt;sup>5</sup> Race and ethnic categories of Asian, Middle Eastern, and Native American comprise *other*.

#### **ADDITIONAL INFORMATION ON WARNINGS**

Of the 870 instances when a warning was issued, the subject submitted 393 times (45.2%). Of the 474 cases where a warning was issued but the subject did not comply, weapons were deployed 443 times (93.5%). Probe devices were deployed in 205 instances, with subjects submitting 145 times (70.7%). Stun devices were deployed in 182 instances with subjects submitting 156 times (85.7%). In 56 instances both a probe and a stun were deployed with subjects submitting 44 times (78.6%). In the remaining 31 cases, a warning was issued and the subject did not comply, but neither a probe nor stun device was deployed.

There were 167 cases in which a warning was not issued and a device was utilized. During these instances, submissions occurred 80.8% of the time. There were 72 probe submissions, 46 stun submissions and 17 combined probe and stun submissions.

<sup>6</sup> See Appendix A, page 8 for definition.

### **Executive Office of Public Safety and Security Electronic Control Weapons (ECWs) Use Quarterly Report**

Agency Name:	Calendar Year 2014
Individual Completing Report:	
Office Telephone Number:	

Date Submitted:

Reporting Quarter	Reporting Period	Report Due Date
1 <sup>st</sup> Quarter	January 1 <sup>st</sup> – March 31 <sup>st</sup> , 2014	April 15 <sup>th</sup> , 2014
2 <sup>nd</sup> Quarter	April 1 <sup>st</sup> – June 30 <sup>th</sup> , 2014	July 15 <sup>th</sup> , 2014
3 <sup>rd</sup> Quarter	July 1 <sup>st</sup> – September 30 <sup>th</sup> , 2014	October 15 <sup>th</sup> , 2014
4 <sup>th</sup> Quarter	October 1 <sup>st</sup> – December 31 <sup>st</sup> , 2014	January 15 <sup>th</sup> , 2015

Please provide information that reflects use of ECWs *during this quarter only*. **Approved law enforcement agencies are required to submit this form every quarter even if they have not yet purchased the devices, trained their officers, or utilized the weapons.** In this case, please indicate that there were zero (0) incidents in which ECWs were used this quarter.

#### Part I. Agency Level Information

1. How many sworn officers were in your	department at the end of this quarter?	
2. How many officers have completed the	approved training program for ECWs?	
3. How many ECWs does your department	nt own?	
<ol> <li>In how many incidents was an ECW invinion which an officer issued a warning and</li> </ol>	volved during this quarter? An incident is an event d/or deployed an ECW.	

Note: If the response to Question #4 above is 0, submit only this page to EOPSS. If, however, the response is  $\geq$  1, submit both page 2 and page 4 to EOPSS.

#### **Electronic Control Weapons (ECWs) Use Quarterly Report**

#### Part II. Incident Level Information

#### A: INSTRUCTIONS:

Please complete one row for each incident. An incident is an event in which an officer issued a warning and/or deployed an ECW. Separate incidents should be numbered sequentially (i.e. 1, 2, 3). If more than one officer was involved in the same incident involving a single subject, use the same incident number for all officers in that incident (i.e. 1A, 1B, 1C). The number of incidents listed on page 4 should match the total number of incidents in Question #4 on page 2. Additional rows can be added to the table on page 4 if necessary.

Please provide information that reflects the use of ECWs *during this quarter only.* **Do not include equipment testing, usage during trainings, accidental deployments, displays of weapons when not accompanied by a warning or deployment, or deployments on animals.** 

Warning Type – More than one response may be entered. Please indicate all that apply:

N/A = Not applicable (no warning given)

V = Verbal warning used

L = Laser function used

S = Spark function used

Deployment Type – Please indicate the number of each deployment type in ALL applicable columns:

PROBE DEPLOYMENT = Number of times probe function is used and includes follow-up drive stun when a single probe is still

#### attached

STUN DEPLOYMENT = Number of times drive stun function is used

- Subject Submitted Please indicate whether each warning, probe, or stun resulted in submission by or cooperation of the subject (Yes, No, N/A). If a warning was not issued, please enter N/A in the Did Subject Submit field. If the subject did not submit (through flight, continued resistance, equipment failure), please enter No in the Did Subject Submit field. If a subject submitted for reasons other than ECW use, such as hands-on techniques, pepper spray, or baton use, please enter No in the Did Subject Submit field. If weapons were not deployed, please enter N/A in the Did Subject Submit field.
- Gender Please indicate the gender of all ECW subjects.

M = Male

F = Female

Race/Ethnicity – Please indicate the racial/ethnic composition of all ECW subjects.

A = Asian or Pacific Islander

B = Black

H = Hispanic

I = Native American, American Indian, or Alaskan Native

M = Middle Eastern or East Indian

W = White

## Executive Office of Public Safety and Security Electronic Control Weapons (ECWs) Use Quarterly Report

#### B: EXAMPLES OF INCIDENT LEVEL INFORMATION:

Incident Number	Weapon Serial Number	Date of Incident	Warning Type	Did Subject Submit?	# of Probe Deploy- ments	Did Subject Submit?	# of Stun Deploy- ments	Did Subject Submit?	Subject's Gender	Subject's Race
1A	XX12345	1/1/14	S	No	0	N/A	2	Yes	М	W
1B	C23456	1/1/14	N/A	N/A	1	Yes	0	N/A	М	W
2	11234DE	2/5/14	V	No	0	N/A	1	No	F	В
3	B23456	3/7/14	V, L, S	No	1	No	3	No	М	Α
4	W78514	3/15/14	V	Yes	0	N/A	0	N/A	М	Н
5	X225844	3/31/14	N/A	N/A	1	Yes	1	No	М	I

#### C: CURRENT INCIDENT LEVEL INFORMATION\*

	5. CONNENT INCIDENT LEVEL IN CHAINATION									
Incident Number	Weapon Serial Number	Date of Incident	Warning Type	Did Subject Submit?	# of Probe Deploy- ments	Did Subject Submit?	# of Stun Deploy- ments	Did Subject Submit?	Subject's Gender	Subject's Race
_										

<sup>\*</sup>If necessary, please insert additional columns.

#### Part III. Additional Information

If there is any other incident-specific information you would like to report, please use the space below to do so.

Appendix B	B. Number of Municipal and	d Non-munici	ipal ECW Incid	ents, 2011 - 2	014
			Number of	incidents	
Agency typ	e	2011 <sup>a</sup>	2012 <sup>a</sup>	2013 <sup>a</sup>	2014
Total		521	841	949	980
Non-munic	ipal	4	2	0	2
	Cape Cod Regional Law	0	0	0	0
	Enforcement Council	0	U	U	0
	MA State Police	3	2	0	0
	Martha's Vineyard Police	0	0	0	0
	Tactical Response Team	0	0	0	0
	Massasoit Community				0
	College				0
	Northeast MA Law	1	0	0	2
	Enforcement Council	Į	U	U	2
Municipal		517	839	949	978
· ·	Abington	0	9	3	2
	Acushnet		0	2	5
	Adams	1	1	4	1
	Amesbury	5	6	0	0
	Andover	2	2	2	2
	Aquinnah				0
	Ashburnham	6	0	3	4
	Athol		11	41	26
	Attleboro	14	17	10	6
	Auburn			0	8
	Ayer		5	10	4
	Barnstable	33	36	45	25
	Barre		3	6	4
	Becket				0
	Belchertow n	2	2	4	4
	Berkley	0	0	0	0
	Bernardston	0	1	0	0
	Beverly Billerica	0 2	0 5	0 4	0 2
	Blackstone	2	2	1	1
	Bourne		10	12	7
	Boxborough			0	2
	Boxford				0
	Brew ster			0	0
	Bridgew ater	2	0	2	2
	Brockton			6	30
	Brookfield			2	7
	Canton	1	3	2	2
	Carver			2	0
	Chelmsford	3	3	1	2
	Chelsea	17	6	15	8
	Clinton			0	15
	Concord	0	0	1	0

<sup>--</sup> Data not collected as agency did not have an approved ECW training program.

<sup>&</sup>lt;sup>a</sup> As reported in *Annual Electronic Control Weapons Use Brief: Electronic Control Weapons in Massachusetts: 2013* (July 2015).

Appendix B-cont. Number of Municipal and Non-municipal ECW Incidents, 2011 - 2014 Number of incidents 2011a 2012a 2013a Agency type Dalton Danvers Dartmouth Deerfield Dennis Dighton Dover Dracut Dunstable Duxbury East Bridgew ater East Brookfield Eastham Edgartow n Erving --Everett Fairhaven Fall River Falmouth Foxborough Framingham Franklin Freetow n Gardner Georgetow n Gill Gosnold ------Grafton Granville **Great Barrington** --Greenfield Groton Groveland Hampden Hanson Hardw ick Harw ich Hingham Holden Holliston Holyoke Hopedale Hubbardston 

Hudson

<sup>--</sup> Data not collected as agency did not have an approved ECW training program.

<sup>&</sup>lt;sup>a</sup> As reported in *Annual Electronic Control Weapons Use Brief: Electronic Control Weapons in Massachusetts: 2013* (July 2015).

Appendix B-cont. Number of Municipal and Non-municipal ECW Incidents, 2011 - 2014 Number of incidents 2011a 2012<sup>a</sup> 2013<sup>a</sup> Agency type Hull lpsw ich Lakeville ----Lanesborough Law rence Lee Lenox Leominster Littleton Lunenburg Lynnfield Mansfield Marblehead Marion Marlborough Marshfield --Mashpee Maynard Mendon Methuen Middleborough Middleton Milford Millbury Millville Montague Nantucket Natick New Bedford New Braintree New bury ----Norfolk North Adams North Andover North Attleboro North Brookfield North Reading Northborough Northfield Norton Norw ood Oak Bluffs Oakham 

Orleans

<sup>--</sup> Data not collected as agency did not have an approved ECW training program.

<sup>&</sup>lt;sup>a</sup> As reported in *Annual Electronic Control Weapons Use Brief: Electronic Control Weapons in Massachusetts: 2013* (July 2015).

Appendix B-cont. Number of Municipal and Non-municipal ECW Incidents, 2011 - 2014 Number of incidents 2011<sup>a</sup> 2012a 2013a Agency type Oxford Palmer **Paxton** Peabody Pembroke Pepperell Petersham Phillipston Pittsfield Plainville Plymouth Plympton Provincetow n Raynham Rehoboth Revere Rockland Row ley Salisbury Sandw ich Seekonk Sharon Sheffield Sherborn Shrew sbury --Somerset South Hadley Southborough --Southbridge Southwick Spencer Sterling Stoughton Sturbridge Sudbury Sunderland Sw ampscott --Sw ansea **Taunton** Templeton Tew ksbury Tisbury Topsfield 

Tow nsend

<sup>--</sup> Data not collected as agency did not have an approved ECW training program.

<sup>&</sup>lt;sup>a</sup> As reported in *Annual Electronic Control Weapons Use Brief: Electronic Control Weapons in Massachusetts: 2013* (July 2015).

Appendix B-cont. Number of Municipal and Non-municipal ECW Incidents, 2011 - 2014

		Number of incidents							
gency typ	е	2011 <sup>a</sup>	2012 <sup>a</sup>	2013 <sup>a</sup>	2014				
	Truro	1	2	2	2				
	Tyngsborough	0	0	1	1				
	Upton			0	0				
	Uxbridge				0				
	Walpole				2				
	Wareham	14	31	14	27				
	Warren			2	0				
	Warwick			0	0				
	Webster	25	9	8	11				
	Wellfleet			1	0				
	West Boylston	2	0	1	2				
	West Bridgew ater			0	1				
	West Brookfield			3	2				
	West Springfield	0	0	1	6				
	West Tisbury				0				
	Westfield	26	18	16	14				
	Westminster	2	5	2	1				
	Westport	0	2	6	1				
	Westw ood				0				
	Williamstow n	2	1	5	2				
	Winchendon	3	3	6	1				
	Woburn			0	3				
	Worcester	9	7	4	9				
	Wrentham				3				
	Yarmouth	12	9	4	10				

<sup>--</sup> Data not collected as agency did not have an approved ECW training program.

<sup>&</sup>lt;sup>a</sup> As reported in *Annual Electronic Control Weapons Use Brief: Electronic Control Weapons in Massachusetts:* 2013 (July 2015).